

Message Text

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ACTION EUR-25

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

MBFR-04 SAJ-01 SS-15 NSC-10 ACDA-19 OIC-04 OMB-01

CU-04 DRC-01 /151 W

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P R 251755Z SEP 73

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 1750

SECDEF WASHDC PRIORITY

INFO AMEMBASSY BONN

AMEBASSY LONDON

AMEMBASSY PARIS

USMISSION GENEVA

USCINCEUR

USNMR SHAPE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4506

3.O. 11652: GDS, 12-31-79

TAGS: PARM, PFOR, NATO

SUBJECT: CSCE - POLADS

GENEVA FOR USDEL CSCE

REF: USNATO 4428 (NOTAL)

SUMMARY: POLADS AGREED AT SEPTEMBER 25 MEETING TO SEND DOCUMENT ON ILLUSTRATIVE LISTS (POLADS(73)14) FORWARD TO SPC AND COUNCIL WITH EXTENSIVE COVER NOTE DETAILING REMAINING AREAS OF DIFFERENCE. U.S. REP AGREED TO THIS AS A PROCEDURE, BUT RESERVED U.S. POSITION ON DOCUMENT AND COVER NOTE. OPPORTUNITY FOR DISCUSSING PAPER AT SPC LEVEL WILL COME UP AT SEPTEMBER 26 AND 27 MEETINGS AFTER WHICH PAPER WILL BE PLACED ON OCTOBER 3 COUNCIL AGENDA. ACTION REQUESTED: PRIOR TO MEETING, WE ADVISED INTERNATIONAL STAFF THAT IN ABSENCE INSTRUCTIONS WE WERE UNABLE TO COMMENT
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ON PROPOSED DRAFT COVER NOTE (REFTEL). WE WOULD WELCOME WASHINGTON'S COMMENTS ON DRAFT COVER NOTE, WHICH WILL BE EXPANDED AS INDICATED BELOW, IN TIME FOR SEPTEMBER 26 AND 27 SPC MEETINGS. WE ALSO REQUEST GUIDANCE ON UK PROPOSAL FOR

TACTICS IN GENEVA (SEE TEXT BELOW) WHICH WILL BE INCORPORATED IN COVER NOTE. GUIDANCE ALSO WILL BE NEEDED ON PARAS 7 AND 11 OF POLADS PAPER ITSELF. END SUMMARY.

1. CHAIRMAN ASKED WHETHER DELEGATIONS WERE IN POSITION ACCEPT PROPOSED COVER NOTE (REFTEL) AS ACCURATE PRESENTATION OF POSITIONS ON QUESTION OF MOVEMENTS. HE NOTED THAT U.S. DELEGATIONS WAS WITHOUT INSTRUCTIONS AND WOULD NOT BE ABLE COMMENT AT THIS TIME. THERE WERE NO OBJECTIONS FROM OTHER DELEGATIONS TO PROPOSED TEXT.

2. DISCUSSION THEN TURNED TO PROPOSED AMENDMENTS TO BODY OF POLADS PAPER, SPECIFICALLY PARAS 7,9, AND 11. ON PARA 7, DANISH AND NORWEGIAN REPS STATED THAT THEIR AUTHORITIES CONTINUED TO PREFER SECOND BRACKETED ALTERNATIVE IN ORIGINAL TEXT (SAME TEXT WHICH U.S. PREFERS) AS THIS REFLECTED THEIR POSITION THAT NO CATEGORY OF MOVEMENT OR MANEUVER SHOULD BE EXPLICITLY EXCLUDED FROM ADVANCE NOTIFICATION. HOWEVER, THESE DELEGATIONS AGREED TO ALLOW INCLUSION OF COMPROMISE TEXT PROPOSED BY MILITARY COMMITTEE (PARA 3, REFTER) ON ASSURANCE THAT THEIR POSITION WOULD BE REFLECTED IN COVER NOTE. SAME PROCEDURE WILL BE FOLLOWED IN CASE OF PARA 11, WHERE MILITARY COMMITTEE'S PROPOSAL (PARA 5, REFTER) THAT NOTIFICATION BE PROVIDED SIXTY DAYS IN ADVANCE WILL BE INCLUDED IN TEXT WITH MENTION IN COVER NOTE THAT SOME DELEGATIONS ARE UNABLE TO SUPPORT THIS PROPOSAL. FRG REP SAID BONN WAS PREPARED DROP ITS PROPOSED FOOTNOTE TO PARA 9 IN AN EFFORT TO REACH COMMON POSITION. HE EXPLAINED THAT AS GENERAL RULE BONN WOULD PREFER TO AVOID USING ANY SPECIFIC CRITERIA (I.E., EITHER NUMERICAL OR DIVISION-SIZE CUTOFF) TO DEFINE TYPES OF MOVEMENTS AND MANEUVERS WHICH SHOULD BE SUBJECT TO ADVANCE NOTIFICATIONS AND BELIEVED THAT THIS SHOULD BE ESTABLISHED THROUGH USE OF ILLUSTRATIVE LISTS. ITALIAN REP EXPRESSED STRONG SKEPTICISM THAT THIS WOULD BE FEASIBLE AND ADVISED THAT IN ANY EVENT ROME WOULD NOT PROPOSE TO NOTIFY ANY MOVEMENTS AND MANEUVERS OF LESS THAN DIVISION SIZE.

3. TURNING TO QUESTIONS OF GENEVA TACTICS, UK REP CIRCULATED CONFIDENTIAL

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FOLLOWING TEXT WHICH HE SAID HAD BEEN DEVELOPED IN EFFORT BRIDGE GAP WHICH HAD DEVELOPED AMONG ALLIES AS A RESULT OF U.S. POSITION ON MOVEMENTS.

BEGIN TEXT:

GIVEN THE SOVIET OPPOSITION TO THE INCLUSION OF MOVEMENTS IN AN AGREEMENT ON PRIOR NOTIFICATION IT WILL PROBABLY BE COUNTERPRODUCTIVE FOR ALLIED NEGOTIATORS TO START OFF THE NEGOTIATIONS IN THE SUB-COMMITTEE BY SEEKING TO OBTAIN SOVIET AGREEMENT TO THE PRINCIPLE THAT MOVEMENTS SHOULD BE TREATED ON THE SAME BASIS AS MANOEUVERS. MOREOVER, INSISTENCE ON AN EARLY DEFINITION OF THE TWO TERMS, WHICH WOULD IN ANY CASE BE VERY DIFFICULT, MIGHT CAUSE THE RUSSIANS TO BE MORE RESTRICTIVE THAN THEY WOULD BE

LATER ON. ALLIED NEGOTIATORS SHOULD THEREFORE INDICATE THAT THEY DO NOT THINK IT IS FEASIBLE TO MAKE A MEANINGFUL DISTINCTION BETWEEN MANOEUVERS AND MOVEMENTS, BUT THAT THEY WILL BE PREPARED TO EXAMINE ANY DEFINITIONS THAT OTHER DELEGATIONS MAY PROPOSE; AND THAT MEANWHILE THE SUBCOMMITTEE SHOULD EXAMINE THE POSSIBLE MODALITIES OF PRIOR NOTIFICATION. ALLIED NEGOTIATORS WOULD INDICATE THAT THIS SHOULD BE DONE ON THE BASIS OF THE SIZE OF THE TROOP ACTIVITY INVOLVED AND WOULD REFER TO THE CONSIDERATIONS SET OUT IN PARAGRAPH 9 AND 10 OF POLADS (73) 14 TABLING AS ILLUSTRATIONS OF THE SORT OF ACTIVITIES THAT SHOULD BE NOTIFIED SOME LISTS OF PAST MANOEUVERS AND MOVEMENTS. BY THIS CONCENTRATING ON THE SIZE AND SCALE OF MILITARY ACTIVITIES, ALLIED NEGOTIATORS WOULD LEAVE IT TO THE RUSSIANS TO SEEK TO EXCLUDE FROM CONSIDERATION CERTAIN TYPES OF MILITARY ACTIVITY ON THE GROUNDS THAT THESE WERE MOVEMENTS RATHER THAN MANOEUVERS.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4506

END TEXT

IN EXPLAINING TEXT, UK REP NOTED THAT UNDER UK PROPOSAL THOSE DELEGATIONS SUPPORTING MOVEMENTS WOULD SO STATE BUT WOULD NOT "BELABOR POINT." AT SAME TIME, U.S. WOULD NOT, AT LEAST AT THE OUTSET, VOICE ITS OPPOSITION. REFERRING TO INITIAL DISCUSSIONS IN GENEVA, UK REP SAID HE HAD IMPRESSION THAT THIS WAS IN FACT MANNER IN WHICH ISSUE WAS BEING HANDLED. THERE WERE

NO SPECIFIC OBJECTIONS TO UK PROPOSAL. HOWEVER, ITALIAN REP CALLED ATTENTION TO DIFFICULT PROBLEMS WHICH MAY DEVELOP AS A RESULT OF FACT THAT SEVERAL IMPORTANT POINTS OF DIFFERENCE REMAINED AMONG ALLIES ON CBM'S. HE SUGGESTED THAT FURTHER DISCUSSION OF THESE ISSUES WAS LIKELY TO BE TRANSFERRED TO GENEVA, AT WHICH POINT NATO MILITARY AUTHORITIES, WHO WERE DIRECTLY INTERESTED IN QUESTION, WOULD LOSE OPPORTUNITY FOR FURTHER INPUTS INTO DISCUSSION. CANADIAN REP PROPOSED, AND COMMITTEE AGREED, THAT SENTENCE BE INCLUDED IN COVER NOTE TO EFFECT THAT
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IN VIEW IMPORTANT IMPLICATIONS OF CBM'S FOR NATO SECURITY, SUBJECT SHOULD BE REFERRED BACK TO BRUSSELS WHEN NEEDED FOR CONSULTATIONS IN ORDER OBTAIN MILITARY INPUTS AND COORDINATE POSITIONS.

4. COMMENT: WE WILL TRANSMIT TEXT OF REVISED COVER NOTE TO WASHINGTON AS SOON AS IT IS AVAILABLE. HOWEVER, ABOVE REPORT GIVES GENERAL PICTURE OF WHAT WE ANTICIPATE COVER NOTE WILL CONTAIN. END COMMENT.
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<< END OF DOCUMENT >>

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